

# Service and Emotional Support Animals Policy

## Fresno Pacific University

## **Policy Statement**

It is the policy of Fresno Pacific University (FPU) to comply with Section 504 of the Rehabilitation Act, the Americans with Disabilities Act as amended (ADA), the Fair Housing Act, and other applicable federal and state regulations that prohibit discrimination on the basis of disability.

Fresno Pacific University is aware of its responsibility to provide safe and healthy environment for all members of the university; thus, this policy applies to all employees, students, and guests in on-campus housing.

In addition, Fresno Pacific University is aware of its responsibility to provide safe, healthy housing to all students living in university residence halls and safe working environments for its employees. FPU is committed to providing equal access to university housing to all students with qualifying and documented disabilities. In keeping with this obligation, it is the policy of Fresno Pacific University that service and emotional support animals are permitted in all housing facilities in accordance with university procedures and policies. This policy includes the procedures for registering a service animal/requesting an emotional support animal and the responsibilities of the owners who have animals in university residence halls.

#### **Definitions**

**Service Animal (SA).** Service animals are defined as adult dogs that are individually trained to do work or perform tasks for the benefit of an individual with a disability, including a physical, sensory, psychiatric, intellectual, or other mental disability. In some cases, a miniature horse may be permitted as a service animal. All other types of animals do not qualify as service animals.

**Emotional Support Animal (ESA).** An <u>adult</u> animal commonly found in households providing emotional or other support to ameliorate one or more identified symptoms or effects of a documented disability. Housing and Urban Development documents define a "common household pet" as "a domesticated animal, such as a dog, cat, bird, rodent (including a rabbit), fish or turtle, that is traditionally kept in the home for pleasure rather than for commercial purposes. Common household pet does not include reptiles (except turtles)" (https://www.hud.gov/sites/documents/DOC 25504.PDF).

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**Approved ESA (Housing Only).** An approved ESA is an animal that has been permitted in designated areas of residential communities as a reasonable accommodation under this policy.

**Pet.** A pet is an animal kept for ordinary use and companionship and is unrelated to a documented disability. A pet is not considered an Emotional Support Animal or a Service Animal and is not covered by this policy. Individuals are not permitted to keep or bring pets into university buildings, including housing.

**University Housing.** Any facility owned or operated by the university for the purpose of housing residential students, whether leased or owned by the university regardless of location.

**Owner.** An individual with a disability who owns/handles/manages a Service or Emotional Support Animal. This person may also be referred to as a **handler**.

**Emergency Contact.** An individual who will take responsibility for an approved animal if the owner cannot be reached during an emergency. Emergency Contact must be available to care for the animal within a reasonable amount of time; therefore, this person must live no more than one hour away from Fresno. The designated Emergency Contact cannot be another residential student as other students are not approved to have pets in campus housing, nor an FPU employee who is not expected to have responsibility for a student's private property. The owner will include the identity and contact information of the emergency contact on the "Service Animal and/or Emotional Support Animal Request Form."

For a comparison of types of animals related to disabilities, please see <u>Animal and Disability Law</u>

### **Conflicting Disabilities, Health Conditions, and Aversions**

Some people may have allergic reactions to animals that are substantial enough to qualify as a disability. Individuals with a medical condition or aversion who are affected by animals (e.g. allergies, asthma, respiratory conditions, zoophobia, etc.) because of proximity to SAs or ESAs should contact Disability Access and Education. FPU will consider the needs of both the owner and the affected individual in meeting its obligations to reasonably accommodate all disabilities and to resolve the problem as efficiently and expeditiously as possible.

#### **Emergency Response**

In the event of an emergency, the emergency response team (ERT) should be trained to recognize service animals and be aware that the animal may be trying to communicate the need for help. The animal may become disoriented from the smell of smoke in a fire, from loud noises such as sirens, or from shaking and moving ground. The owner or animal may be confused by the stressful situation. The ERT should be aware that the animal is trying to be protective and, in its confusion, is not automatically

to be considered harmful. The ERT should make every effort to keep the animal with its owner. However, the ERT's first effort should be towards the owner which may necessitate leaving the animal behind in certain emergency evacuation situations.

In the event of a fire alarm or any other type of evacuation, ESA owners are solely responsible for the evacuation of their animals. An ESA must be secured by leash or animal carrier (for cats and other small animals) to be included in evacuation and/or reunification procedures. It is recommended that ESA owners practice evacuating their animals during routine fire drills. If emergency housing is necessary for the FPU community, ESAs may need to be temporarily housed with an emergency animal shelter provider.

## **Service Animal (SA)**

**Policy:** In compliance with applicable law, FPU allows service animals in its buildings in public spaces such as offices, classrooms, residence halls, dining areas, and recreational facilities when the animal is accompanied by an individual with a disability who indicates the service animal is trained to provide, and does provide, a specific service to them that is directly related to their disability. Some areas of campus are not appropriate for service animals or handlers such as, but not limited to, food preparation areas, boiler rooms, construction areas, etc.

The service, work, or task a dog has been trained to provide must be directly related to the person's disability. Examples of such work tasks include but are not limited to assisting individuals who are blind or have low vision with navigation and other tasks, alerting individuals who are deaf or hard of hearing to the presence of people or sounds, providing non-violent protection or rescue work, pulling a wheelchair, assisting an individual during a seizure, alerting individuals to the presence of allergens, retrieving items such as medicine or a telephone, providing physical support and assistance with balance and stability to individuals with mobility disabilities, and helping persons with psychiatric and neurological disabilities by preventing or interrupting impulsive or destructive behaviors. The crime deterrent effects of an animal's presence and the provision of emotional support, well-being, comfort, or companionship do not constitute work or tasks for the purposes of this definition. Service animals are working animals, not pets. Dogs whose sole function is to provide comfort or emotional support do not qualify as service animals under the ADA but may qualify as an emotional support animal (see below). (ADA.gov Bulletin July, 2011)

**Responsibility of SA Owner:** Owners are responsible for any damage or injuries caused by their animal and must take appropriate precautions to prevent property damage or injury. The cost of care, arrangements, and responsibilities for the well-being of a service animal are the sole responsibility of the owner at all times.

#### Service Animal Control Requirements:

1. The animal must be on a leash unless the animal's specific task requires freedom of movement.

- 2. The animal must respond to voice or hand commands and the owner must be in full control of the animal at all times.
- 3. To the extent possible, the animal should be unobtrusive to other individuals and the learning, living, and working environment.
- 4. Animal Etiquette to the extent possible the owner should ensure that the animal does not
  - a) Sniff people or the personal belongings of others.
  - b) Display any behaviors or noises that are disruptive to others, unless part of the service being provided to the owner.
  - c) Block an aisle or passageway for fire egress.
- 5. Waste Cleanup
  - a) Cleaning up after the animal is the sole responsibility of the owner. In the event that the owner is not physically able to clean up after the animal, it is then the responsibility of the owner to hire someone capable of cleaning up after the animal. The person cleaning up after the animal should abide by the following guidelines:
    - i) Always carry equipment sufficient to clean up the animal's feces whenever the animal is on FPU property.
    - ii) Properly dispose of waste in an outdoor waste container.
    - iii) Contact staff if arrangements are needed to assist with cleanup. Any cost incurred for doing so is the sole responsibility of the owner.
- 6. Housing specific: See "Housing Rules and Responsibilities of SA & ESA Owner" listed below for housing specific responsibilities.

**Service Dogs in Training:** A dog being trained has the same rights as a fully trained dog when accompanied by a trainer and identified as such in any place of public accommodation (as defined in ORS 659A.400). Owners of service dogs in training must also adhere to the policy and requirements for service animals and are subject to the removal policies as outlined in this policy. FPU housing is for the sole purpose of promoting access to higher education by providing housing for students and is not a site for service animal training (for fee or charitable service) by anyone other than the intended owner/handler of the dog.

## **Emotional Support Animals (ESA)**

**Policy:** The university will allow an emotional support animal in housing only providing certain conditions are met. Residential students who desire to have an ESA must follow and complete all application processes. *ESAs may not be brought into residential communities without prior approval from Disability Access and Education and Residence Life.* Each request will be evaluated on a case-by-case basis.

ESAs should be requested before the beginning of a semester. If a student requests an ESA when most housing assignments are already established, any roommates, housemates, or apartment-mates must agree to the introduction of an ESA into their living area; otherwise, the person requesting the ESA may be reassigned if housing is

available or the request for the ESA will be denied until a housing reassignment is possible.

Emotional Support Animals are not required to be trained to perform work or tasks and can be any adult animal commonly found in households and proven to be free of zoonotic diseases. However, the animal must be necessary for the resident with a documented disability to have equal access to housing.

FPU may consider the following factors, among others, in determining whether the presence of the animal is a reasonable accommodation:

- 1. Has the animal been approved through the comprehensive application and verification process with Disability Access and Education and with Residence Life?
- 2. Does the animal pose a direct threat to the health or safety of others as determined by the Director of Residence Life and Housing or his/her appointee?
- 3. Would the animal cause substantial physical damage to the property of the university and other residents?
- 4. Would the presence of the animal pose an undue financial and administrative burden to the university?
- 5. Would the presence of the animal fundamentally alter the nature of the university's housing operations?
- 6. Can the type and size of the animal be humanely cared for in the assigned oncampus living area?
- 7. Would the animal's presence force another individual to move out of university housing (e.g., serious allergies)?
- 8. Does the animal's presence otherwise violate individuals' right to peace and quiet enjoyment?
- 9. Is the animal housebroken and generally able to live with others in a reasonable manner?

## <u>Instructions for Registering a Service Animal or Requesting an Emotional Support Animal</u>

#### Registering an SA:

- The owner is requested to register with Disability Access and Education by filling out a "Service Animal Registration/Emotional Support Animal Request & Housing Accommodation form."
- 2. The owner of an SA whose disability is obvious and overt will not be required to provide documentation regarding their disability. However, to be able to obtain the best services possible, the owner of an SA should register their SA with Disability Access and Education.
- 3. The owner of an SA may utilize all university services while in the process of registering with Disability Access and Education.

#### SA/ESA Registration and/or Request for Housing Accommodation:

The SA or ESA owner must provide all the required documentation to the Disability Access and Education office.

- 1. Complete and submit an Accommodate: application for services.
  - a) An SA Owner will be asked to provide the following information:
    - i) Is this service animal required because of a disability?
    - ii) What type of service, work, or task has the animal been trained to perform?
- 2. An ESA owner must have a licensed healthcare professional, such as a therapist, psychologist, psychiatrist, or licensed clinical social worker, complete a <u>Verification of Disability</u> form or provide an individualized letter on official letterhead, answering all elements of this form and turn it into the Disability Access and Education office. The verifying healthcare practitioner must be appropriately licensed to recommend or prescribe a treatment plan that includes an ESA and must be someone with whom the student has an established therapeutic relationship, lasting longer than 30 days. Any documentation from a service that does not include individual assessment and therapy will not be considered valid. The letter or form must include the following:
  - a) The professional's name, title, license number in the student's state of residence/treatment, and contact information.
  - b) The date of the letter.
  - c) A statement confirming that the student has a diagnosed mental health condition recognized by the Diagnostic and Statistical Manual of Mental Disorders (DSM).
  - d) A statement explaining how the ESA helps alleviate symptoms of the student's condition.
    - This should not be generic information regarding emotional support animals.
       The statement should relate to this specific human/animal relationship and its therapeutic efficacy.
    - ii) In order for the practitioner to comment on therapeutic efficacy, the emotional support relationship must be an established one, not an experiment with a newly acquired animal.
  - e) A professional recommendation, based on assessment and an ongoing therapeutic relationship, that the student requires the ESA for their well-being.
- 3. The owner must provide Disability Access and Education with SA and ESA health documentation from a professional veterinarian every year which includes:
  - a) Proof that the animal is current on vaccinations and licensing, as required by local laws.
    - i) Applicable animals must wear a rabies vaccination tag.
    - The Owner must provide a copy of the City of Fresno animal license (if applicable). For application and requirements see <u>City of Fresno Dog License</u> Application
  - b) Documentation ensuring the animal does not pose a direct threat to the health or safety of others.
    - i) A statement regarding the animal's behavior and training may be provided by a veterinarian or professional trainer.

ii) For dogs a Canine Good Citizen certificate is preferred: Canine Good Citizen (CGC) – American Kennel Club (akc.org)

Note: Although spaying/neutering of cats or dogs is not absolutely required, it is recommended to promote the animal's health, to prevent some negative behaviors, and to prevent potential damage by bodily fluids (such as spraying or marking territory).

Approval (Housing). Once the required documentation has been submitted and reviewed by Disability Access and Education, they will contact Residence Life. Residence Life will then contact the owner to set up a meeting with a member of the Residence Life staff to review the additional housing rules and responsibilities listed below. Only at this point can the owner move the animal into housing—the animal may not be brought onto campus prior to approval by DAE and Residence Life. Failure to comply with the steps of this process may result in the ESA being denied and/or requiring immediate removal of the animal from campus.

## **Acceptable Dog Relief Areas**

Dogs on campus should be taken to relieve themselves in outdoor areas that have lawn or planting material in low foot-traffic areas. Do not allow dogs to relieve themselves on sidewalks or the sides of buildings, fountains, or planter boxes. Feces should be cleaned up completely and deposited in outdoor receptacles only.

#### **Grounds for Removal of an SA or ESA**

An SA or ESA may be ordered to be removed by Disability Access and Education, the VP of Student Development, the Director of Residence Life and Housing, or a Campus Safety Officer for the following reasons:

**Disruptive animal:** An owner may be directed to remove an animal, within 24 hours, if it is determined to be a nuisance to staff or residents. Some examples include but are not limited to excessive barking, whining, growling, yowling, howling, and grooming (licking or chewing). The animal may also be removed if it causes excessive damage to university property, including but not limited to chewing, scratching, spraying, digging, etc.

**Non-housebroken animal:** An owner may be directed to remove an animal, within 24 hours, that is not housebroken.

**Non-compliance:** An owner may be directed to remove an animal, within 24 hours, if they have violated the Rules and Responsibilities of an SA or ESA Owner.

**Out of control animal:** An owner may be directed to immediately remove an animal that is out of control if the owner does not take immediate effective action to control it. If it happens repeatedly, the owner may be prohibited from bringing the animal onto FPU property or into any university facility until the owner can demonstrate that s/he has

taken significant steps to mitigate the behavior. Obedience and training programs are highly recommended.

**Direct threat:** An owner may be directed to immediately remove an animal that FPU determines to be a substantial and direct threat to the health and safety of individuals. Such behavior includes but is not limited to lunging, growling, snapping or attempting to bite, biting or scratching (even if skin is not broken).

If the animal poses an immediate threat and the Owner is not able to remove the animal, Animal Control may be summoned to remove the animal.

**Behavior modification plans:** If the behavior of the animal can be addressed by the owner and the owner can change the behavior of an animal so that the animal does not have to be removed, a written action plan must be submitted to the Director of Residence Life and Housing. The action plan must outline the action that will take place to change the behavior and provide a date by which the plan will be complete and behavior changed. Any action plan must meet the approval of the Director of Residence Life and Housing. During the time the action plan is submitted and awaiting decision, the animal must be removed from university property. The day after the deadline for the animal to be removed from housing, Residence Life staff will inspect the room for damages and infestations. *Any owner found not adhering to the removal directive will be subject to the Restorative Discipline process.* 

When an SA or ESA is properly removed pursuant to this policy, FPU will work with the owner to determine reasonable alternative opportunities to participate in the service, program, or activity without having the animal on the premises.



## Additional Housing Rules and Responsibilities of an SA & ESA Owner

Upon receipt of SA registration or approval of an ESA, residential staff, Campus Safety, and other pertinent university officials will be notified as appropriate. Other residents of the student's immediate living area (room, suite, house, apartment) will be notified to obtain their acknowledgment of the approval.

Once the animal has been approved, the Owner must abide by the following rules and responsibilities. Failure to comply may lead to sanctions including removal of the animal from university housing. The owner should initial each item as it is reviewed with a staff member of Residence Life to indicate that it has been understood.

- \_\_\_\_\_1. The Owner must be in full control of the SA or ESA at all times (i.e. leash, harness, or crate). The SA or ESA must always wear a collar and tags as appropriate for the breed. Dogs, cats, or rabbits must be kept on a leash at all times and in the owner's presence when not in the resident's bedroom.
- 2. The owner is solely responsible for the animal's well-being, care, and cleaning, including but not limited to regular feeding, bathing, grooming, daily care, and veterinary services. The animal must not be bathed in an on-campus facility. FPU requires humane treatment of any animal.
- \_\_\_\_\_3. The ESA will remain in the owner's university-assigned living area and is not permitted in other student's rooms or other areas of the University such as residential common rooms, classrooms, academic buildings, administrative buildings, restrooms, libraries, dining service areas, fitness center, pool, etc.
- \_\_\_\_\_\_4. When SAs or ESAs are left unattended in a student's room, they are required to be contained in a Residence Life-approved crate, carrier, or kennel. A cat may be loose in the owner's room with the door closed when the owner is absent. However, if Residence Life, Facilities, or Campus Safety has sent notice of an imminent visit, the animal must be safely contained. This containment will allow FPU officials to gain access to the residential facilities for maintenance and other routine tasks without posing risk to the animal or employees. If the owner's absence would impose an inhumane amount of time for the animal to be confined, the owner must make alternative arrangements off-campus for appropriate care of the animal.
- \_\_\_\_\_5. The SA or ESA may not be left unattended overnight in the residential facilities and may not be cared for by another student. SAs or ESAs must be taken off-campus with the owner if they leave campus for a prolonged period or if they are gone overnight.
- \_\_\_\_\_6. ESAs must be taken out of the building by the shortest and most direct path and must be maintained under standard restraints such as a carrier and/or leash when outdoors or in transit.

- \_\_\_\_\_7. Dogs must be "housebroken." Cats and rabbits must be litter box trained.

  Other smaller animals (i.e. hamsters, birds, etc.) must be caged and may not be left loose in the student's room.
  - 8. Fecal matter deposited on University grounds or within the facilities needs to be removed immediately, secured in a plastic bag (preferably one that can be securely closed), and disposed of in outdoor waste containers. Animal feces may not be disposed of in any indoor trash receptacle or through the sewer system. The owner is to arrange for immediate removal of fecal matter if unable to perform the task personally.
  - 9. Residents with cats or rabbits must properly maintain litter boxes. In consideration of the health of the animal and occupants of the residence hall room, litter box contents must be cleaned and disposed of daily. The litter box must be changed with new litter regularly as outlined by the manufacturer. Due to possible danger to municipal water supply, cat feces must not be flushed in the toilet.
- \_\_\_\_\_10. Animal urine, feces, or other bodily fluids within the residence hall room must be immediately cleaned up using appropriate cleaning products provided by the owner.
- 11. Regular and routine cleaning of floors, kennels, and cages must occur. The owner has an obligation to ensure that the room is as clean as the original standard. The owner will be responsible for replacement or repair of damaged items caused by the animal or any extraordinary cleaning. The odor of an animal emanating from the residence hall room or apartment is not acceptable and is grounds for removal. Any repairs or extraordinary cleaning is to be carried out or arranged by FPU staff according to FPU standards at the owner's expense.
- 12. In addition to regular Residence Life room checks, the SA or ESA owner's residence may be inspected for fleas, ticks, pests, and/or damage to the residential facilities once a semester or as needed. The Office of Residence Life will schedule the inspection and notify the resident in advance of the scheduled inspection. If fleas, ticks, or other pests are detected through inspection, the residence hall will be treated using approved fumigation methods by a university-approved pest control service. Animal owners should take precautionary measures such as flea medications prescribed by a veterinarian, flea and tick collars, or flea and tick baths. Because not all of the precautions listed here can prevent flea and tick infestations, the owner is responsible for extermination costs when needed. Any flea infestation must be attended to promptly by a professional extermination company at the owner's expense. Owners are expected to promptly notify FPU residential staff, who will then arrange for any necessary cleaning and/or extermination services. FPU will then bill the owner for the expense of the cleaning and/or extermination. Because of the possible sensitivity of others, owners are not permitted to use chemical agents and insecticides to treat infestations on their own.
  - \_\_\_\_\_13. The owner will notify Residence Life immediately if the animal has escaped its confines and is unable to be located.

goes missing. University staff are not responsive event the animal escapes or becomes lost ————————————————————————————————————	ole precautions to protect employees, arty of the university and residents. It is eash their hands after touching their animaling should be cleaned as much as possible apponsible for expenses incurred for an to others caused by the SA or ESA. There is a cquire renter's or homeowner's used by the SA or ESA. It take the animal with him/her. If Access and Education in writing if the SA or It living in university housing. It living in university housing. It living the expenses are earlied animals. Animals must be secured by small animals. Animals must be secured by small animals) to be included in as. It is recommended that ESA owners outline fire drills. If emergency housing is may need to be temporarily housed with the med may result in the resident finding res) for the animal and, as warranted, may include loss of on-campus housing.
By signing below in the presence of a staff me have read and understood the requirements for Support Animal in on-campus housing at Fres	ember of Residence Life, I affirm that I or having a Service Animal or Emotional
Student name (printed)	_
Signature	 Date
Witnessed:	
Residence Life Staff name (printed)	
Residence Life Staff (signature)	 Date